

Larimer County Community Corrections

Annual Report 2009



2255 MIDPOINT DRIVE
FORT COLLINS CO 80525



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EVALUATIONS UNIT

Program Description

Larimer County Community Corrections has two primary sources of referrals: 1) Diversion – a client who is a direct sentence from the Court as a diversion from a sentence to the Department of Corrections (DOC), 2) Transition – a client who is a DOC Inmate is referred as a transition out of prison back into the community.

Applying Colorado state law and locally developed criteria for acceptance, the Evaluations Unit (comprised of two Court Services Specialists and a Court Services Manager) conducts an initial evaluation of all Diversion Referrals, Parole and Probation Placements, and Out-Of-County cases to determine eligibility and appropriateness for community placement in our facility. Cases that are accepted by the Selections Committee through this process, but which fall within established criteria are then presented to, and screened by, members of the Community Corrections Advisory Board for final acceptance.

The initial evaluation for acceptance of Department Of Corrections Transition cases is completed by the Correctional Services Manager and screened with rotating members from the Community Corrections staff. Cases that fall within established criteria are then presented to the Advisory Board for final approval.

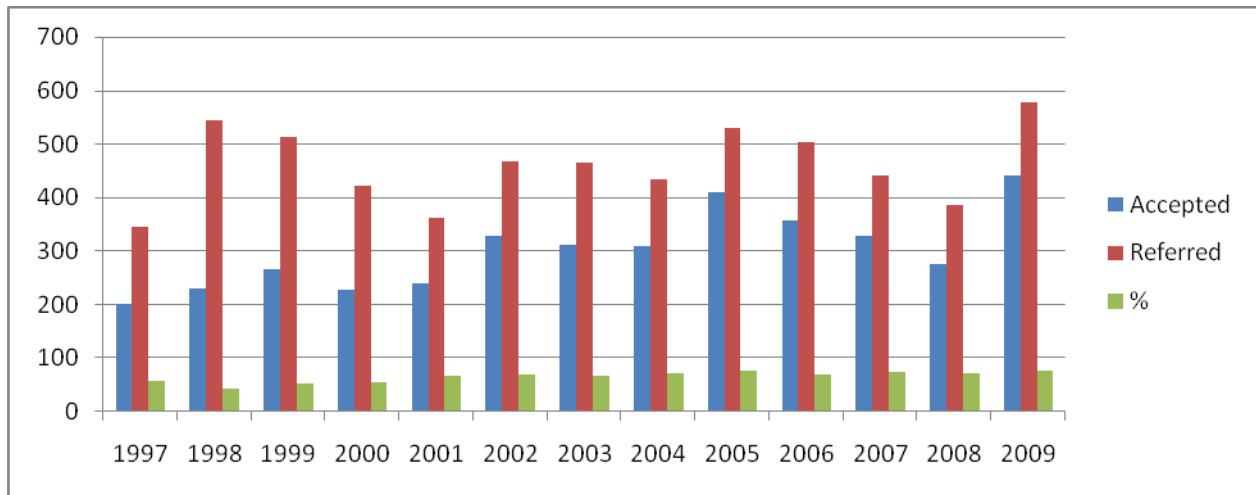
The Evaluations Unit does an exceptional job of assessing client needs for programming during the entire length of their sentence, as well as anticipating risks to community safety and putting safeguards into place. Appropriate programming is a valuable contributor to the success of the clients in our agency. Evaluations staff have completed training in the Revised Level of Supervision Inventory (R-LSI) that gives a more comprehensive indication for level of appropriate treatment (SOAR) and they currently incorporate that inventory for each offender. The Evaluations Unit has continued to make necessary contacts to verify client information, thereby enabling a more informed acceptance decision and identification of programming.

The Evaluations Unit developed a universal Referral for Placement form for use by Parole, Probation and Out-of-county referrals that provides more consistent presentation of materials and information necessary to adequately screen those placements. Additionally, the Unit developed a Referral Form for Treatment that has been used to refer clients for screening by ancillary treatment programs.

Future Actions

With the addition of multiple specialized programs within Community Corrections, the Evaluations Unit will continue to research the development of a coordinated centralized referral process, with an eye to further streamline the evaluation process for both Diversion and Transition Offenders by developing a model that will centralize assessment, screening, and programming across multiple Larimer County Community programs.

The Evaluations Unit is also working with the developers of our data collection and records management soft-wear system, Insight, to design statistical reports that will provide us with multiple formats for program management and review.



Diversion Referred Accepted

RESIDENTIAL SERVICES

Program Description

Larimer County Community Corrections is located at 2255 Midpoint Drive. The facility has the capacity to house 326 clients. The building is designed to optimize safety, efficiency and customer service. The Residential Facility and Day Reporting Center (DRC) clients are kept separate, with DRC customers entering on the North side of the building through a vestibule into a large waiting room area. A PassPoint eye scan machine is conveniently located in the lobby of the DRC. The lobby for the residential side also has client phones, a cash machine, kitchen vending machines, individual mailboxes and lockers for tools. Doors throughout the facility are access-controlled by security fobs so that clients and the public may not enter restricted areas without being escorted by staff. Safety is further enhanced by a system of 77 video cameras that constantly record motion and that can be viewed from the control center on monitors, or replayed on staff computers to view specific time frames or areas.

The building is accessible to clients of all abilities per ADA standards. There is an elevator to the upper two floors, as well as handicap rails and other equipment in select toilets and showers. Strobe alarms will alert the hearing impaired in the event of a fire. Most client rooms are 8 person rooms with 4 bunks, 8 locking wardrobes and several desk areas. Client day rooms are equipped with laundry facilities, books, games, tables, chairs and cable television, with DVD controlled from the staff control center. There are many multipurpose rooms throughout the facility that can be used for Groups, meetings or (on the first floor) for visitation.

Outside, there is a basketball court, horse shoe pits, multiple bike racks and a barbecue area. A serenity garden is in progress with expected completion by the summer of 2010. The garden has a water feature, a number of raised beds for flowers and vegetables. The Transfort bus line is now in its fourth year of extended routes and provides stops near the facility on Midpoint Drive.

The Residential Program is designed to provide structure and stability for the resident and for safety to the community. The program provides the resident with the

opportunity to maintain or re-establish family and employment ties. They are monitored closely as they work, build savings, and participate in counseling or educational groups that are geared to help them safely transition back into the community. Residents develop responsibility and accountability as they pay restitution or child support, complete useful public service hours and follow program rules and requirements. Primarily, the clients are state Diversion and state Transition, but we also accept and supervise residential clients from Parole, Condition of Probation, Federal Bureau of Prisons, and the Division of Youth Corrections.

Clients have a variety of in-house education groups available to them for free or at low cost. There is a set Life Skills curriculum where clients can participate in those classes that are most beneficial to them. All clients complete a mandatory Ethic's In The Workplace Group, covering sexual harassment issues and other conduct appropriate for a work environment. Other classes offered are described in the treatment section. We received funding from the Promoting Safe and Stable Families Grant to offer free parenting classes to our offenders and their partners. We also offer in-house Victim Empathy groups, which analyze specific harms associated with 13 categories of crime and feature attendance of a MADD (Mother's Against Drunk Drivers) panel. These have been part of the broader development of a Restorative Justice program. We have several residential program staff who have been trained to facilitate family group conferences that, in appropriate cases, bring together the offender, the victim and the community to repair harm. In 2009, a total of \$86,162 in restitution was paid by residential clients.

Residential Staff

The Residential Staff's definition of success is: "To empower a client to internalize and engage in pro-social behavior while recognizing and reducing self defeating behavior and maintaining a cycle of self improvement. Furthermore, the client utilizes treatment and resources and strives to grow vocationally, educationally and socially."

Level System

The Residential Program is designed to reward residents for positive behavior through use of a formal level system. Compliance with program requirements, including house rules and treatment plans, follow through with payment of restitution and completion of community service hours, as well as maintaining stable employment and finances, results in client advancement through the level system. Advancement to each level earns the resident additional privileges and pass-time to be spent with family or at designated areas away from the facility. Upon completion of the four levels, Diversion clients are reviewed by the classifications committee for a transfer to community supervision for the remainder of their sentence. A fifth level has been designed by Residential and Community Supervision staff to assist the client in making a successful transition from the residential setting into a community placement. This level incorporates some of the additional requirements, responsibilities, and freedoms of the Community Supervision Program, while giving the client the opportunity to adjust while still in a structured setting.

Outcomes

Positive termination rates are as follows:

- Diversion: Goal: 75% Actual :2009 79/136 **58%**
- Transition: Goal: 80% Actual :2009 84/128 **66%**
- Condition of Probation: Goal:90% Actual :2009 3/7 **43%**
- Parole: Goal: 90% Actual: 2009 6/10 **60%**
- CRCF Parole: Goal: 90% Actual: 2009 15/22 **68%**
- Federal Goal: 90% Actual: 2009 6/7 **86%**
- Combined: Goal: 78% Actual : 2009 193/310 **62%**

Negative Termination's were a result of the following actions:

- Escapes (absconding): 2009: 19 **(19%)**
- Technical Violations: 2009: 72 **(73%)**
- New Criminal Charges: 2009: 8 **(8%)**



Treatment

Upon entering the Residential Program, each resident is assigned a Case Manager. Together the Case Manager and the resident develop a supervision plan that is

designed to address the thinking and behaviors most relevant to their involvement with the legal system and with other problems in their lives. Case Managers meet weekly with each resident to monitor overall compliance with treatment, employment, financial, court and facility requirements. Case Managers maintain regular communication with treatment providers to ensure compliance and to work cooperatively towards treatment goals. The resident's advancement through the level system is contingent on maintaining stable employment, treatment, finances and complying with program rules.

Specific programming provided by facility staff on-site includes:

- Strategies for Self Improvement and Change - an intensive 49 session group, delivered in 3 phases that challenges residents to change the thinking and behaviors that are most related to their alcohol or other drug use and criminal conduct. It is offered at a one time cost of \$150 and works with the offender's ability to pay.
- Victim Empathy Groups - a 13 session group in which clients examine 12 categories of crime, with a goal of recognizing the impact of crime on victims and the development of victim empathy. We also attend a local victim impact panel sponsored by Mothers Against Drunk Drivers. Offered free of charge.
- Life Skills Groups- Resumes; Nutrition; Consumer Credit Counseling; Communication Skills; Job Searching and Interviewing; Educational Options; Financial Aid; Strengths, Weaknesses and Goals and Cultural Diversity and Ethics in the Workplace. Offered free of charge.
- Parenting - a 10 week course, taught in-house by staff from Lutheran Family Services, which combines the Parenting with Love and Logic curriculum with the Nurturing Parents curriculum. The principles taught include empathy, valuing independence, appropriate family roles, and alternatives to corporal punishment.
- Financial Budgeting- Case managers work individually with clients on a weekly or bimonthly basis to assist with basic budgeting skills.

The majority of treatment needs are met through providers in the community. Case Managers refer clients to treatment services that are, in most cases, offense specific. These services include areas such as drug and alcohol counseling, criminal thinking/offenders groups and domestic violence/anger management.

Intensive Residential Treatment (IRT)

In 2009, we developed a Women's 90 Day IRT program that is scheduled to begin in 2010. The Women's Program features a gender specific curriculum and incorporates Stephanie Covington's Women In Recovery model and Beyond Trauma.

The cognitive and life skills curriculum that is taught over the 90 day period (in order) includes sessions on Verbal and Non-verbal communication; Assertive Communication; Management of Emotions; Negotiation Skills; Healthy Relationships; Effects of Alcohol and Other Drugs on others; Nutrition; Pro-social Activities; Budgeting/Finances; Ethics in the Workplace; Resume Writing and Job Searching/Interviewing.

Short-term Intensive Residential Remediation Treatment program (STIRRT)

STIRRT provides a 14-day short term intensive residential program combined with 6 to 8 months of aftercare services that are tailored to men with drug or alcohol dependence and legal issues. The STIRRT treatment philosophy is based on a cognitive-behavioral approach and utilizes the Strategies for Self-Improvement and Change (SSC) curriculum (Wanberg & Milkman, 1998). The SSC curriculum is based on the theory that people can change their actions by changing the way they think. The primary goal of STIRRT is the reduction of substance abuse and criminal behavior, with the immediate objectives of increasing treatment and compliance with criminal justice supervision.

Each STIRRT or Aftercare participant is assigned a CAC II (or above) counselor who helps monitor their progress through the program, maintains contact with referring agencies and makes aftercare recommendations. Residential Line Staff help monitor the STIRRT clients with counts, searches and substance monitoring.

Employment Services

In 2008, Larimer County Community Corrections established a new Employment Specialist position within the Women's Program of Larimer County Community Corrections. This position was designed to provide on site employment assistance services for 48 women in the residential program. This effort focuses on providing onsite job readiness assistance including resume development, interviewing skills, computer and internet job searching skills, job placement referrals and building partnerships with community businesses to improve educational, vocational, and employment resources for offenders in our community. Many businesses are unfamiliar with the untapped employee resources available in the offender population and the incentives available for employers willing to give an offender an opportunity to demonstrate they are that excellent employee.

Training programs are established in deconstruction and heavy equipment operation with an additional pilot program in commercial carpet cleaning within the facilities maintenance department. This pilot job training program is in partnership with a local employment agency and Larimer County. Larimer County will continue developing partnerships in the solar installation and green job industry. Improving transition services is also an important focus for Larimer County by building on transition and re-

entry programs presently established in the Department of Corrections and Larimer County Detention Center. The hope is to continue to build employer partnerships targeting and building on the local, County, State, and Federal re-entry efforts presently established thus improving the successful transition from prison to the community and wisely using the available resources.

Victim Services Coordinator

The Victim Services Program at Larimer County Community Corrections completed its third year of existence in 2009. The program is funded through the Victim Assistance Law Enforcement Grant administered by the 8th Judicial District Attorneys Office. Male and female clients in this program are victims of crimes such as child physical and sexual abuse, sexual assault, domestic violence, stalking, robbery, and assault. The Coordinator saw 271 individual clients with 1,212 contacts.

The Coordinator assists in assessing needs and connects clients to both internal and community resources. The Coordinator is responsible for maintaining and building strong, effective relationships with service providers in the community.

The program works closely with the following agencies:

- The Women's Resource Center
- Department of Human Services
- Salud Health District Dental Clinic
- Family Medicine Center
- Pearle Vision
- Crossroads Safe House
- SAVA (Sexual Assault Victim Advocate Center)
- Able Bodied Women.

Unresolved victim issues are found at the core of self destructive and illegal behavior, substance abuse, relationship difficulties, domestic violence, and employment instability. Addressing these issues allows the client to address their criminal-genic needs with clarity.

WOMEN'S PROGRAM Gender- Responsive Programming

Program Description

The Women's Program is a 48 bed structured residential program. Based on annual turnover rates, 108 women are served per year in this program. It is treatment focused and offers women offenders a supportive environment, which empowers them to take

responsibility for the direction of their lives. Our goal has been to offer all treatment and support groups “in house,” because this increases a positive peer culture for our clients and eliminates the issue of transportation, which is very difficult for our population. Thus far, we have been quite successful in meeting that goal. The Women’s Program offers an opportunity to address issues of substance abuse and addiction, parenting and past trauma using Stephanie Covington’s “Helping Women Recover” and “Beyond Trauma” curriculum. The program also has a strong mental health component and we are in the process of training the staff to be able to address the special needs of clients with more significant mental health issues. We have a solution focused group that meets several times per week and is designed to help the women begin to develop healthy problem solving skills. The majority of LCCC’s staff have attended gender responsive training and new staff have been trained in those skills. Our program also addresses the need that women have regarding self sufficiency by assisting them in gaining full time employment and learning to budget their own finances. We offer monthly activities for the women and their families that are designed to encourage the women to find pro-social activities in which they can become involved. The Women’s Program hopes to facilitate internal change in the women while offering treatment in a safe and compassionate environment.

We have two case managers who each carry a full case load. Upon entering the program, each resident is assigned to a Case Manager. Together, the Case Manager and the client develop a supervision plan that is designed to address the behaviors that have lead to their criminal activity. To monitor their overall compliance with treatment, employment, financial, court, and facility requirements, the client meets a minimum of once weekly with her Case Manager. Additionally, the Case Managers maintain regular communication with treatment providers to ensure compliance and to work cooperatively towards treatment goals. The resident’s advancement through the level system is contingent upon maintaining stable employment, treatment participation, financial management, and compliance with program rules.

In July 2008, we submitted a Request For Proposal to the National Institute of Corrections to be one of two programs in the nation chosen to pilot the Women Offender Case Management Model (WOCMM) developed by Dr. Marilyn Van Dieten and Orbis Partners. Although we were not chosen as one of the pilot sites at that time, we were rated in the top four and the Women’s Program Supervisor was invited to participate in the training, which was held in the state of Maine. Following the training in Maine we submitted another proposal to NIC and were accepted as the 5th site nationwide to implement the Women Offenders Case Management Model. Marilyn Van Dieten and NIC began the training in Larimer County in September 2009 and we concluded the training in November 2009. We will have 2 follow up coaching sessions in 2010 with NIC trainers that are specifically trained in this model. We also implemented the use of the Service Planning Instrument for Women, which is which is a risk-needs assessment specifically designed for, and validated on, female offender populations. So far, the instrument has proven to be extremely beneficial in identifying target areas that were not being identified prior to implementing this assessment.

In July 2008, the Larimer County Community Corrections Women's Program submitted a proposal to Larimer County Health and Human Services and TANF. The proposal was accepted and we received assistance from TANF that enabled us to add an Employment Specialist position. This position has been instrumental in creating vocational opportunities for our female offenders, with an emphasis on non-traditional and "living wage" careers. In partnership with Aims Community College, a pilot scholarship program has been established that funds training and a Heavy Equipment Operator certification for our female clients. We also offer basic computer skills training, which include programs such as Word, Excel, Power Point and basic typing skills.

In 2009, LCCC Women's Program was awarded a Justice Assistance Grant to implement the "Dream Builder's Program. We collaborated with National Centers for Craftsmanship (NCC) in developing a construction trade's curriculum to provide training for women in the criminal justice system and to develop employability. LCCC also partnered with Larimer County Work Force Center to create a "soft skills" curriculum tailored specifically for women in the criminal justice system. This curriculum is a critical component for women to maintain employment in a construction related field. Dream Builders' goal is to provide construction trades training that will increase the probability of successful community re-entry and reduce recidivism among the graduates. Our hope is that graduates that are able to obtain employment in this industry will have higher incomes and higher job retention. We also partnered with Colorado Department of Labor Motherhood Program and they are able to provide additional funds for women that qualify. Our first group of 5 women have since completed the training and are all employed in a construction related field at this time.

The Women's Program continues to work very closely with LCCC Victim's Services Coordinator. Because of the overwhelming presence of trauma in their lives, a major portion of this Coordinator's time is spent with the clients in the Women's Program. As an adjunct service, an in-house Domestic Violence group was introduced and continues to be one of the strongest services we provide to the women in the program. This group is facilitated by our Victim's Services Coordinator and by staff from the Crossroads Safehouse. In April 2008, the Women's Program participated in Sexual Assault Awareness Month, which is sponsored by Sexual Assault Victim's Advocate Center (S.A.V.A.). This was a very powerful experience for many of the women as they participated in this event as survivors of sexual assault, along with other community members of Larimer County. Since 2008 our relationship with SAVA has become significantly more involved and they are offering treatment that is specific to the women in our program as their needs tend to be a bit different than that of the rest of our community. The Women's Program Supervisor, our Victim's Services Coordinator and the Executive Director of SAVA are collaborating in submitting a proposal to be presenters at the 2010 COVA Conference.

Outcomes

Women's 2009 Residential completion rates are as follows:

Total residential terminations:	81	
Total positive terminations	59/81	73%
Total negative terminations	22/81	27%

Women's 2009 Residential negative terminations were a result of the following actions:

• Escapes (absconding):	8
• Technical Violations:	13
• New Criminal Charges:	1
Total	22

Future Action

Goal 1: LCCC Women's Program will have quality assurance processes in place to support the implementation of the Women Offender Case Management Model.

Goal 2: LCCC Women's Program will continue implementing the use of the Service Planning Instrument for Women (SPIN-W), which is a risk-needs assessment specifically designed for, and validated on, female offender populations.

Goal 3: LCCC Women's Program will work closely with Orbis Partner's to ensure that the instrument is able to meet the needs of our staff and to ensure that we continue to meet the standards set by DCJ.

Goal 4: LCCC Women's Program will work with the technical advisory group (NIC, Orbis Partners, Inc, Dr. Marilyn Van Dieten) to create the framework for a program evaluation that will track the impact of program participation on recidivism rates and client-centered outcomes such as increases in employability, mental health stability and sobriety.

Goal 5: We will continue to work on offering all treatment and support groups "in house". We also hope to have program fees cover all room and board, as well as all treatment. We intend to develop a program that will allow the women to focus on all treatment needs, including any medical issues for the first 30 to 90 days in the Residential Program. During this time, we hope to offer them educational/vocational training that will enable them to pursue a career path that would offer them a higher rate of pay when they begin to pursue employment. We will continue in the development of the overall programming, with the emphasis continuing to be on treatment.

Goal 6: We have reapplied for the Dream Builder’s JAG grant. I awarded this grant we will continue to work on providing training that will afford the women in our program to earn a living wage in the construction industry.

More long term goals include:

- to eventually be housed in our own freestanding facility.
- to implement a **Mother Child Program** and have separate living quarters so the women and their children can “practice” living together on a limited basis, prior to their regaining custody when they complete the residential program.
- To further explore the addition of a **Transitional Living Center**, which would look much like a group home. This would give the women a chance to transition out of the Residential Program, which is very structured and staffed 24 hours a day, into the community, while still housed in a safe, supportive environment.

We plan to focus a great deal of attention on continuing education for the full time staff members in the Women’s Program. This education will include additional Mental Health education as well as Gender Responsive trainings and education regarding past-trauma.

COMMUNITY SUPERVISION (Non-Residential)

Program Description

Community Supervision is the level of supervision for clients who have completed the residential program and are ready to live on their own while serving the remainder of their sentence. They will continue to attend treatment, compile with all court orders and work towards obtaining their treatment goals.

The percentage of positive sentence completions for 2009 was 90%. This is a 12% increase in successful completions from 2008. The total amount of restitution paid by community supervision clients in 2009 was \$63,085.52.

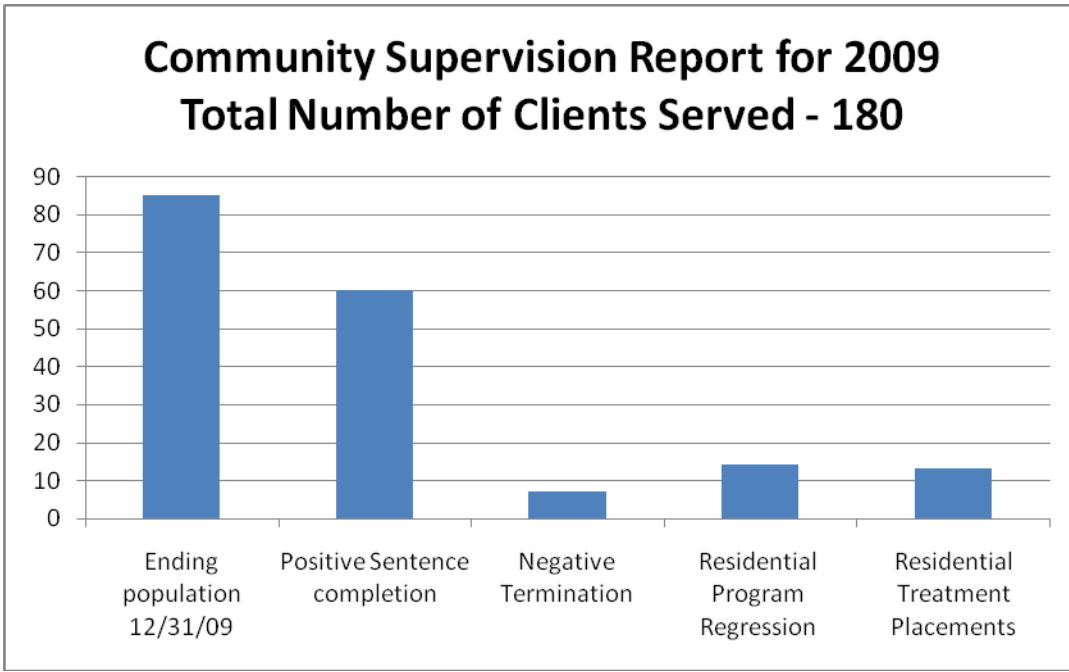
2009 Performance Indicators

- Total number of clients served in 2009 = **180**
- Positive sentence completions / Total number terminated = **90%** 60/67
- Negative terminations / Total number terminated = **10%** 7/67
- Total escapes (number included in negative terminations) = **1**
- Number of clients who paid their court ordered costs including restitution, in full at time of positive completion: 42/61 = **69%**
- Full time employment or approved alternative: 130/180 = **72%**

2009 Outcomes

New Misdemeanor Charges:	3/180	2%
New Felony Charges:	2/180	1%

Community Supervision 2009 Statistical Report



Ending population 12/31/09	85
Positive Sentence completion	60
Negative Termination	7
Residential Program Regression	14
Residential Treatment Placements	13

Future Actions

Future Actions

In 2009 the positive success rate was 90%. In 2010, the goal will be to identify which elements made it possible to end with such a high completion rate. Community Supervision will continue to utilize treatment and residential placements as interventions that can redirect a client towards positive completion. Community Supervision will continue to focus on full compliance of the Division of Criminal Justice guidelines and standards. In 2009 the Community Supervision program monitored all out of county placements, and began supervising Federal Home Confinement cases.

When the Residential Facility reaches capacity the need for pre-residential programming will need to be re-established. Pre-residential clients are supervised closely with Electronic Home Monitoring while awaiting bed space in the residential program. Community Supervision staff

will facilitate Transition groups for residential clients awaiting Non-Residential placement. These groups are done in an effort to facilitate the successful transition from the residential program to Community Supervision as well as build a rapport with the receiving case manager.

In 2010 the goal for the Community Supervision program will be to maintain a high success rate, emphasizing effective strategies while incorporating the added programs.

DAY REPORTING CENTER

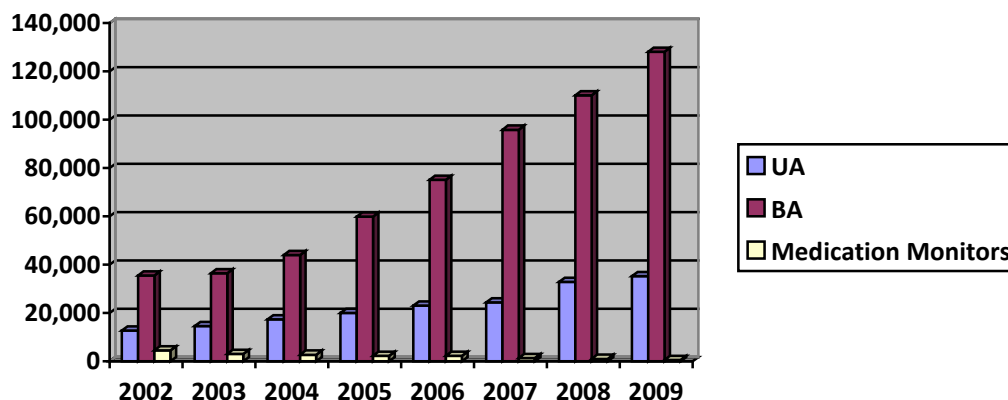
Client locations and compliance with supervision are verified through phone contacts and in-person check-ins. The DRC is staffed with both a male and female staff seven days a week. The hours open to serve clients have expanded to 11am to 9pm daily. We offer customers individualized services with a color call in system with over 193 combinations to provide randomized testing.

Results

Performance Indicators

Services Provided 2009

Monitor Type	Goal for Month	Actual monitors performed for the year	Goal for the Year	% of Goal achieved
Urinalysis	1500	35,231	18,000	195%
Breathalyzer Tests	4000	128,041	48,000	266%
Medication Monitoring	150	589	1,800	32%
PassPoint Eye Scans	1000	17,603	12,000	146%
Sleep Time Monitoring Units	100	2,328	1,200	194%
Quick Tests	100	1342	1,200	111%



Outcomes

The services provided by the DRC have dramatically increased in the past few years. In 2009, 2,318 more UA's and 18,050 more BA's were done than in 2008.

Medication monitoring has declined and has not kept pace with the increase in substance testing. This may be due to an increase in alternatives to the use of Antabuse for alcohol monitoring. In 2007, we began use of the Insight database, which improved the Day Reporting Center client manager while incorporating those features into a single Community Corrections database. The Day Reporting Center utilizes a sophisticated phone system that directs specific clients to our color system between the hours of 4:00am to 8:30pm, and for others to provide voice messaging to leave their daily itineraries. The color system has increased from 115 colors to a complex system of 193 colors, trees and animals, giving our customers many more options for individualized and random services. We have continued to diversify services by adding technologies such as GPS satellite tracking and SleepTime alcohol monitoring.

Future Actions

In 2010, the Day Reporting Center will continue to explore new correctional technologies and to expand our customer base. We will continue to cross-train residential and Day Reporting Center Staff to ensure provision of quality customer service at the times and areas where it is most needed. We will look at the feasibility of creating satellite Day Reporting Center services in the Loveland area and of further expansion of operating hours. We will be exploring new types of technologies such as transdermal alcohol monitoring and other alcohol monitoring systems. The DRC Staff will continue to provide outreach and training to collateral agencies and customers regarding new technologies, as well as existing services and operations.

PRETRIAL RELEASE SERVICES

Program Description

Larimer County Community Corrections Pretrial Services Program is composed of two Units. The Pretrial Intake Unit consists of 8 Bond Commissioners housed in the Booking area at Larimer County Detention Center and staffed 24 hours per day. Pretrial Staff assigned to that Unit complete the Bond interview and prepare the Bond Application for the bond hearing. The Pretrial Supervision Unit consists of 8 Court Services Specialist's that provide supervision and monitoring of the conditions of bond, with timely reports to the Courts. The Supervision Unit is staffed 7 days a week and meets individually with Defendants at the Larimer County Community Corrections facility.

In January 2007, in response to a ruling by the Colorado Court of Appeals in *Rickman v. Jefferson County*, Pretrial Services was further expanded to assume additional duties in Larimer County Detention Center regarding bonding and release of defendants, including misdemeanor and traffic arrestees. Not only did this expansion comply with the ruling, it also permitted Booking Deputies to allocate time to other duties, allowed for consistent application of bonding criteria in accordance with Colorado State Statutes and that established by the Administrative Order, and further reduced the need for hard jail beds by identifying those Defendants appropriate for release.

INTAKE UNIT:

New arrestees are interviewed, criminal history is obtained and verified by records, screening tools for mental health and domestic violence are conducted, risk is assessed, bond application is completed, criteria established by the Colorado Revised Statutes and Larimer Courts are strictly applied, the bond investigation is concluded and the appropriateness of release prior to Advisement Hearing is determined. Upon authorization, release of the Defendant is either authorized by the Pretrial Services Bond Commissioner, as required by the Administrative Order, or if held for advisement, a recommendation for bond and appropriate level of pretrial supervision, if any, is made using the criteria established by Colorado Statutes for use by the Court at Advisement Hearing. The Bond Application, completed by Pretrial Services' investigation, provides the Court with the confirmed criminal history, verified social and family background information, assessment of risk, and community safety concerns so that an informed bond decision can be made as required by law. If appropriate to minimize community risk and increase the likelihood of return to Court, adjuncts to supervision such as substance abuse monitoring and/or electronic monitoring may be ordered by the Courts.

SUPERVISION UNIT

For those Defendants who do have pre-trial supervision ordered as a condition of their bond, Pretrial Case Managers in the Supervision Unit provides appropriate levels of supervision and monitoring throughout the Court proceedings until final disposition of the case and release of their bond. Supervision levels range from once a week telephone contact to weekly face to face meetings, along with any monitoring required. This supervision minimizes risk to the community while allowing more Defendants to be released from custody to continue working, paying taxes, participating in the preparation of their defense, supporting their families, meeting their other financial responsibilities, and appearing for all Court proceedings.

In 2009, the Pretrial Services Supervision Unit provided supervision for an average of 1,574 defendants each day. Pretrial Services maintained a remarkable return to Court rate in 2009, with those Defendants under Pretrial Services supervision appearing for 19,820 court hearings out of 20,188 scheduled appearances, with only 368 failures to appear for a failure to appear rate of 1.8%.

The Pretrial Services Program, in conjunction with the Probation Department, continued the Pre-Sentence Investigation (PSI)-Advanced Criminal History preparation for the Quick Turnaround PSI (QT-PSI). Pretrial Services' Court Services Specialists complete the Criminal Histories for the QT-PSI's ordered on Defendants who remain in custody until sentencing. This service allows the Probation Department to reduce the amount of time needed to complete the Pre-sentence Reports from six weeks to three weeks. This allows the Courts to reduce the amount of time between disposition and sentencing by twenty-one days for those held in custody. Capped at twenty QT-PSI reports per month, this 21 day reduction per defendant can reduce jail days by 5,040 per year, with a significant savings to the County by reducing the need for these Defendants to remain in a jail bed until sentencing (5040 days x \$104 = \$524,160.00).

RESULTS

Performance Indicators

In 2009, Pretrial Services Bond Commissioners completed 6,014 bond interviews/applications.

1,805 Defendants met the criteria for pre-advisement release – and were released directly from the Booking area, without entering into a jail bed at all. If applying the Bureau of Justice Statistics, which found that defendants held for financial conditions of release stayed in jail an average of eight days, those 1,805 defendants released directly from booking represent a savings of 14,440 bed days at the Detention Center. Based upon a cost of \$104.00 per day for a jail bed, the Pre-Advisement release function alone represents a direct saving of \$1,501,760.00.

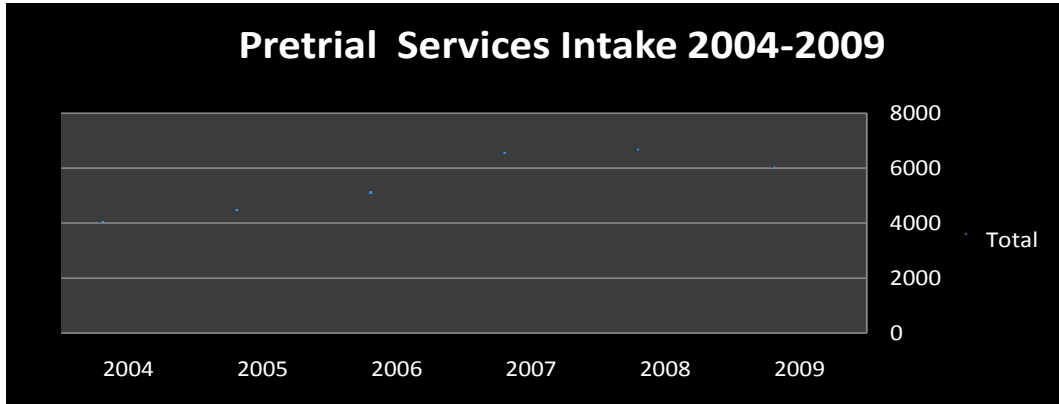
6,824 Defendants were provided supervision by Pretrial Services, with an average length of stay of 107 days. The Pretrial Services Supervision Unit provided supervision for 730,168 client/days at a cost of approximately \$1.16 per day vs. \$104/day if those defendants had been maintained in the jail.

Defendants released under Pretrial Supervision appeared for 19,820 Court hearings, with only 368 total Failures To Appear for the year, yielding an average appearance rate in 2009 of 98.18% for those defendants under Pretrial Services Supervision. Of the 5,281 cases terminated during 2009, 4,792 were positive terminations, for a 91% positive termination rate. This keeps pace with the positive terminations in year 2008.

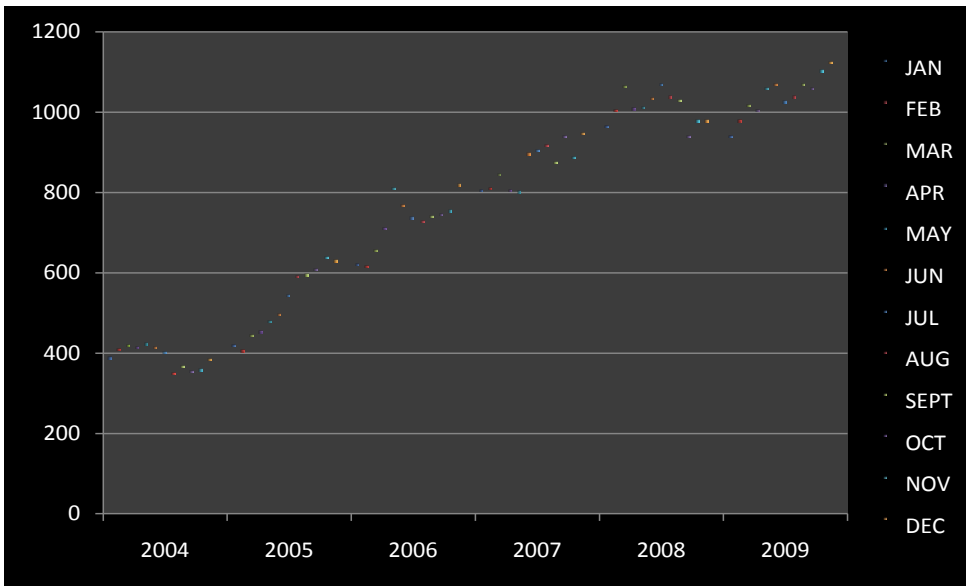
Pretrial Services worked with agencies within the Criminal Justice Advisory Council to develop effective strategies to address the cap of 460 placed on the Detention Center.

Over the past five years, the number of Intake interviews completed by Pretrial, as well as the number of Defendants under Pretrial Supervision, has increased significantly. Although overall supervision numbers have remained fairly constant over the past two years, 2009 saw a decrease in the number of defendants ordered to Enhanced supervision, with those numbers reflected as an increase of those ordered to Standard supervision; those trends are reflected in the following graphs:

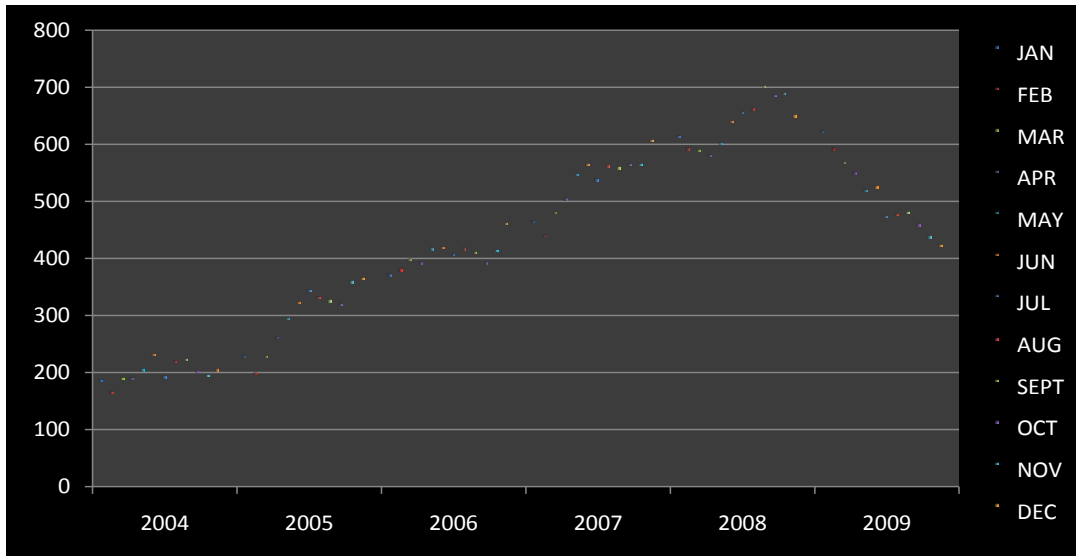
**INTAKE INTERVIEWS
JANUARY 2004 – DECEMBER 2009**



**STANDARD SUPERVISION
JANUARY 2004 – DECEMBER 2009**



ENHANCED SUPERVISION JANUARY 2004 – DECEMBER 2009



Future Plans

Pretrial Release Services will continue to complete the advanced criminal histories and work with the Probation Department to utilize the Quick Turnaround (QT) Presentence Reports for appropriate offenders and decrease the jail time for those awaiting sentencing.

Larimer County Pretrial Release Services will continue participation in the CISPR Project, a ten county collaborative effort developing and validating a Risk Assessment for statewide use by Pretrial Service Programs. Upon project completion, this instrument will indicate risk for failure to appear and predict the risk of re-offending during the pretrial process, as well as assessing the impact of pretrial supervision on those indicators. The CISPR Project has completed the data collection portion of the project and in 2009, the validation phase of the project nears completion as the cases from Phase I have been tracked through disposition and post sentencing to validate the factors to be considered in pretrial release decisions.

In 2010, office hours for Pretrial Supervision will be expanded from 6 a.m. to 10:30 p.m. Monday through Friday in an effort to address customer service and maximize the use of office space.

MENTAL HEALTH INTERVENTION PRETRIAL SUPERVISION (MHIPS):

Mental Health Intervention Pretrial Supervision provides an alternative to Pretrial incarceration for seriously mentally ill defendants. Additionally, this program has provided these defendants with entry into continuing mental health care, assistance in securing stable housing and access to needed medications.

The MHIPS Program works closely with the counseling unit at LCDC, prosecutors and defense attorneys to establish criteria and methods for referral of defendants appropriate for mental health services.

To assist in identifying defendants who could benefit from a MHIPS referral, the Pretrial Services Intake Unit completes a Mental Health Questionnaire for each arrestee interviewed. If identified as benefiting from MHIPS services, and if ordered to Pretrial Supervision, the Defendant is offered the opportunity to voluntarily participate in the MHIPS Program. If they choose to participate, a further assessment will be completed and appropriate referrals made. The Defendants who volunteer for this special program are placed on the MHIPS caseload with a Court Services Specialist that is a Master's level Case Manager with specialized experience with mental health clients and who is a member of the Mental Health Treatment Team.

2009 Performance Indicators:

The Mental Health Screen was developed and adopted into use in 2007. Beginning in 2008, every arrestee interviewed was screened using this instrument. The MHIPS Pretrial Case Manager moved from an office at Community Corrections into the Robertson Street facility which houses the AIIM and Re-entry Programs, and where there is a daily drop-in center for clients, as well as medication monitoring. Re-location to that address has provided for greater integration of MHIPS clients into the treatment community. In 2010, the MHIPS Program will continue to work with the mental health team to develop strategies to assist the pretrial mental health defendant.

The AIIM Program

Alternatives to Incarceration for Individuals with Mental health needs (AIIM) was developed as a joint venture between Larimer County Community Corrections, Larimer Center for Mental Health, Larimer County Sheriff's Office, and The Probation Department. The purpose of the Program is to provide an alternative to incarceration for individuals that are repeat offenders with mental health issues that are related to their crimes. The Program provides specialized services to individuals who have a significant mental health diagnosis with, or without, co-occurring substance dependence or addiction and who have been sentenced to Probation with successful completion of AIIM as a condition of that sentence.

The program also provides mental health treatment in the form of psychiatric services, medication management, individual therapy, family and couples therapy, mental health specific groups, family night to integrate and support the clients' natural support systems, as well as providing our clients access to all groups at the local mental health center.

2009 Re-Entry Program Summary

The purpose of the program is to provide an alternative to incarceration for repeat offenders with addiction and mental health issues. Our goal is to reduce jail bed days and overcrowding, reduce recidivism, address mental

health and substance abuse issues and maximize the chance for a successful reentry into the community. The Re-Entry Program consists of three phases with the purpose of transitioning the client from intensive residential treatment, to transitional residential treatment, to intensive outpatient treatment.

In 2009 the Re-Entry program served 17 clients. Of these 17 clients 7 completed the program successfully, 3 were negatively discharged, and 7 clients did not complete until 2010. In the year prior to participation in the Re-Entry program clients used 1,885 jail bed days. While clients participated in the Re-Entry program in 2009 only 3 jail bed days were used. Due to funding issues and the low number of referrals the Re-Entry Program will be discontinued in 2010.

Larimer County Community Corrections

